

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF DELAWARE**

**IN THE MATTER OF THE)
APPLICATION OF CHESAPEAKE)
UTILITIES CORPORATION FOR)
APPROVAL OF A CHANGE IN ITS GAS) PSC DOCKET NO. 17-1021
SALES SERVICE RATES (“GSR”) TO BE)
EFFECTIVE NOVEMBER 1, 2017 (FILED)
SEPTEMBER 1, 2017))**

DIRECT TESTIMONY OF

JEROME D. MIERZWA

ON BEHALF OF THE

**STAFF OF THE DELAWARE PUBLIC SERVICE COMMISSION
AND THE DIVISION OF THE PUBLIC ADVOCATE**

February 28, 2018

CHESAPEAKE UTILITIES CORPORATION
DOCKET NO. 17-1021
DIRECT TESTIMONY OF JEROME D. MIERZWA

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1 **I. STATEMENT OF QUALIFICATIONS**

2 **Q. WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS**
3 **ADDRESS?**

4 A. My name is Jerome D. Mierzwa. I am a Principal and Vice President of Exeter
5 Associates, Inc. (“Exeter”). My business address is 10480 Little Patuxent Parkway,
6 Suite 300, Columbia, Maryland 21044. Exeter specializes in providing public
7 utility-related consulting services.

8 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND**
9 **EXPERIENCE.**

10 A. I graduated from Canisius College in Buffalo, New York in 1981 with a Bachelor of
11 Science Degree in Marketing. In 1985, I received a Master’s Degree in Business
12 Administration with a concentration in finance, also from Canisius College. In July 1986, I
13 joined National Fuel Gas Distribution Corporation (“NFG Distribution”) as a
14 Management Trainee in the Research and Statistical Services Department (“RSS”). I
15 was promoted to Supervisor RSS in January 1987. While employed with NFG
16 Distribution, I conducted various financial and statistical analyses related to the
17 company’s market research activity and state regulatory affairs. In April 1987, as
18 part of a corporate reorganization, I was transferred to National Fuel Gas Supply
19 Corporation’s (“NFG Supply’s”) rate department where my responsibilities included
20 utility cost of service and rate design analysis, expense and revenue requirement
21 forecasting, and activities related to federal regulation. I was also responsible for
22 preparing NFG Supply’s Federal Energy Regulatory Commission (“FERC”) Purchase
23 Gas Adjustment (“PGA”) filings and developing interstate pipeline and spot market
24 supply gas price projections. These forecasts were utilized for internal planning

1 purposes as well as in NFG Distribution's state purchased gas cost review
2 proceedings.

3 In April 1990, I accepted a position as a Utility Analyst with Exeter. In
4 December 1992, I was promoted to Senior Regulatory Analyst. Effective
5 April 1, 1996, I became a Principal of Exeter. Since joining Exeter, my assignments
6 have included evaluating the gas purchasing practices and policies of natural gas
7 utilities, utility class cost of service and rate design analysis, sales and rate
8 forecasting, performance-based incentive regulation, revenue requirement analysis,
9 the unbundling of utility services, and the evaluation of customer choice natural gas
10 transportation programs.

11 **Q. HAVE YOU PREVIOUSLY TESTIFIED IN REGULATORY**
12 **PROCEEDINGS ON UTILITY RATES?**

13 A. Yes. I have provided testimony on more than 200 occasions in proceedings before
14 the FERC, utility regulatory commissions in Arkansas, Georgia, Illinois, Indiana,
15 Louisiana, Maine, Massachusetts, Montana, Nevada, New Jersey, Ohio,
16 Pennsylvania, Rhode Island, Texas, Utah, and Virginia, as well as before the
17 Delaware Public Service Commission ("Commission").

18

19 **II. SCOPE AND PURPOSE OF TESTIMONY**

20 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
21 **PROCEEDING?**

22 A. Exeter was retained by the Staff of the Delaware Public Service Commission
23 ("Staff") and the Division of the Public Advocate ("DPA") to review the Gas Sales
24 Service Rate ("GSR") Application of Chesapeake Utilities Corporation
25 ("Chesapeake" or "the Company"), and evaluate the reasonableness of the

1 Company's gas procurement practices and policies. The purpose of my testimony is
2 to present findings and recommendations to the Commission concerning the GSR
3 Application and the Company's ongoing gas procurement practices and policies.
4 Also testifying in this proceeding on behalf of Staff is Mr. Jason R. Smith. Mr. Smith
5 summarizes the Company's GSR Application and proposed rates and also addresses
6 prior GSR settlement agreements.

7 **Q. HAVE YOU PREVIOUSLY TESTIFIED IN CHESAPEAKE GSR**
8 **PROCEEDINGS?**

9 A. Yes. I have testified in each of Chesapeake's annual GSR proceedings since 2012.

10 **Q. IN PERFORMING YOUR REVIEW AND ANALYSIS, WHAT DATA**
11 **SOURCES DID YOU UTILIZE?**

12 A. I reviewed the Company's Application, responses to discovery requests, and the
13 Company's 2017 Long-Term Gas Supply and Demand Strategic Plan. I also
14 reviewed information provided in other Company proceedings before the
15 Commission.

16 **Q. WAS THIS TESTIMONY PREPARED BY YOU OR UNDER YOUR**
17 **DIRECT SUPERVISION?**

18 A. Yes, I prepared this testimony.

19

20 **III. RECOMMENDATIONS**

21 **Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS.**

22 A. My recommendations are as follows:

- 23 • Certain prospective modifications should be made to the Company's
24 design and calculation of the balancing charges assessed to
25 transportation customers that were approved in Docket No. 13-383.
26 These modifications include: (1) reflecting the annualized costs
27 associated with the Eastern Shore Natural Gas ("ESNG") capacity

1 utilized by Chesapeake to provide balancing service; (2) including
2 actual liquified natural gas (“LNG”) peaking service and propane costs
3 in the balancing charge calculation; (3) excluding upstream non-
4 storage related pipeline transportation capacity; and (4) reflecting the
5 recent changes in ESNG’s rate design structure;

- 6 • Several provisions of the settlement approved in Chesapeake’s 2016
7 GSR proceeding should be extended for an additional year;
- 8 • Chesapeake should not be authorized to acquire additional ESNG
9 capacity until it demonstrates that its design day demand forecasts are
10 reasonable; and
- 11 • The Company should not retire any of its on-system propane facilities
12 unless it can demonstrate that retirement of a facility is in the best
13 interest of its ratepayers.

14
15 **IV. TRANSPORTATION CUSTOMER BALANCING CHARGES**

16 **Q. BRIEFLY DESCRIBE CHESAPEAKE’S INTERSTATE PIPELINE**
17 **CAPACITY TRANSPORTATION, OR DELIVERY,**
18 **ARRANGEMENTS.**

19 A. Chesapeake is directly interconnected with only one interstate pipeline—ESNG, a
20 Chesapeake affiliate. Therefore, all of Chesapeake’s gas supplies are physically
21 delivered to the Company by ESNG, and Chesapeake reserves capacity on ESNG for
22 the delivery of its gas supplies. However, ESNG’s facilities are not located in a
23 natural gas production region and, therefore, Chesapeake also reserves capacity on
24 three interstate pipelines which are upstream of ESNG that deliver gas from
25 production regions to ESNG. These pipelines are Transcontinental Gas Pipe Line
26 Corporation (“Transco”), Columbia Gas Transmission Corporation (“Columbia”),
27 and Texas Eastern Transmission Company (“Tetco”).

28 **Q. PLEASE DESCRIBE THE RATE DESIGN STRUCTURE FOR THE**
29 **CAPACITY CHARGES ASSESSED TO CHESAPEAKE BY ESNG**

1 **THAT EXISTED AT THE TIME THE COMPANY FILED ITS GSR**
2 **APPLICATION.**

3 A. At the time the Company filed its GSR Application, ESNG’s rate design structure
4 consisted of two receipt zones (Zones R1 and R2) where gas is received from the
5 three pipelines upstream of ESNG, and three delivery zones (Zones D1, D2, and D3)
6 where gas is delivered to customers of ESNG, including Chesapeake. At the time of
7 its GSR Application, Chesapeake maintained capacity in ESNG receipt Zones R1 and
8 R2, and delivery Zones D2 and D3. As subsequently discussed, ESNG’s rate design
9 structure has recently been modified.

10 **Q. HOW DOES A GAS UTILITY LIKE CHESAPEAKE TYPICALLY**
11 **DETERMINE THE AMOUNT OF PIPELINE CAPACITY THAT IT**
12 **SHOULD RESERVE OR MAINTAIN?**

13 A. A gas utility typically reserves pipeline capacity sufficient to meet the design day
14 demands of its firm retail sales customers. The design day is an extremely cold day
15 that a gas utility selects and utilizes for capacity planning purposes. The design day
16 utilized by Chesapeake for capacity planning purposes is a day with an average
17 temperature of 5° F, or 60 heating degree days (“HDDs”).

18 It is also common for gas utilities to reserve pipeline capacity to meet the
19 design day demands of firm transportation customers, or the balancing requirements
20 of their firm transportation customers. If pipeline capacity is reserved to serve firm
21 transportation customers, mechanisms are typically in place to recover the costs
22 associated with this capacity from firm transportation customers.

23 **Q. DOES CHESAPEAKE CURRENTLY RESERVE PIPELINE**
24 **CAPACITY TO MEET THE REQUIREMENTS OF ITS FIRM**
25 **TRANSPORTATION CUSTOMERS?**

1 A. Yes. Chesapeake currently reserves ESNG pipeline capacity sufficient to meet the
2 design day demands of its firm retail sales and firm transportation customers. The
3 costs associated with the ESNG capacity reserved by Chesapeake to serve firm
4 transportation customers are partially recovered through the direct release and
5 assignment of ESNG capacity to firm transportation customers. The quantity of
6 ESNG capacity assigned to each firm transportation customer is equal to the
7 customer's highest daily contract quantity ("DCQ") during the most recent three-year
8 period. The DCQ is the daily quantity of gas a firm transportation customer is
9 required to have delivered on its behalf to Chesapeake during the month, and is equal
10 to the anticipated average daily usage of the customer during that month.

11 Chesapeake also reserves ESNG capacity to provide balancing service to
12 transportation customers which accommodates daily differences between a
13 customer's DCQ and the customer's actual daily usage, including meeting the design
14 day demands of the customer that exceeds the customer's DCQ. Chesapeake's costs
15 associated with providing balancing service to firm transportation customers are
16 recovered through balancing charges. These balancing charges are intended to
17 recover the costs associated with the ESNG capacity reserved by Chesapeake to serve
18 firm transportation customers that are not recovered through the direct assignment of
19 ESNG capacity.

20 Upstream pipeline capacity is not directly assigned to Chesapeake's firm
21 transportation customers. Firm transportation customers acquire their own upstream
22 pipeline capacity to deliver their DCQ to Chesapeake. However, Chesapeake utilizes
23 its upstream pipeline capacity resources to provide balancing service to firm
24 transportation customers.

1 **Q. WHAT CAPACITY RESOURCES DOES CHESAPEAKE USE TO**
2 **PROVIDE BALANCING SERVICE TO FIRM TRANSPORTATION**
3 **CUSTOMERS?**

4 A. Chesapeake utilizes its upstream pipeline contract storage services and the related
5 upstream transportation capacity used to deliver gas to and from storage (collectively
6 “upstream storage assets”) to provide balancing service. Chesapeake also uses its
7 ESNG pipeline capacity, on-system propane facilities, and LNG peaking service to
8 provide balancing service to firm transportation customers.

9 **Q. HOW ARE THE CHARGES FOR THE BALANCING SERVICE THAT**
10 **CHESAPEAKE PROVIDES TO FIRM TRANSPORTATION**
11 **CUSTOMERS CURRENTLY CALCULATED?**

12 A. Chesapeake’s balancing charges are calculated as shown on Schedule J of the
13 Company’s filing, and as described in detail on pages 23-33 of the direct testimony of
14 Mr. Matthew E. Everngam. In summary, as shown in Schedule J, page 1, the
15 Company initially identifies the costs associated with each of the specific upstream
16 pipeline storage assets and the ESNG pipeline capacity that is used to provide
17 balancing service. The Company then calculates the weighted average annual cost of
18 the upstream pipeline storage assets and ESNG pipeline capacity, inclusive of the
19 capacity available from its propane facilities. As shown on Schedule J, page 1, the
20 Company maintains upstream storage assets, ESNG capacity, and propane capacity
21 with a maximum daily deliverability quantity (“MDQ”) of 27,225 Dth/day and a
22 Company-calculated weighted average annual cost of \$154.0190 per Dth. This
23 weighted cost is then blended with the total amount (MDQ) of balancing service that
24 the Company projects it will be required to provide to firm transportation customers
25 on a design day, priced at the Company’s weighted average cost of upstream

1 transportation capacity (exclusive of upstream storage-related transportation
2 capacity), which the Company has determined to be \$167.5617. As shown on
3 Schedule J, page 1, the Company projects that it will be required to provide 16,374
4 Dth of balancing service on a design day. This 16,374 Dth, at a price of \$167.5617, is
5 then blended with the \$154.0190 per Dth rate to arrive at an annual weighted
6 balancing service demand rate of \$159.1057 per Dth. As shown on Schedule J, pages
7 2-6, this balancing service demand rate is then converted into a commodity (usage)
8 rate for each firm transportation customer class based on the load factor of that class.
9 To this converted commodity charge, applicable pipeline variable storage injection
10 and withdrawal charges are added, as well as an excess upstream capacity surcharge
11 as discussed in greater detail on pages 24-26 of Mr. Everngam's direct testimony, to
12 arrive at the final proposed balancing charges.

13 **Q. WHEN WAS THE METHOD CURRENTLY USED BY CHESAPEAKE**
14 **TO CALCULATE BALANCING CHARGES IMPLEMENTED?**

15 A. The current method used by Chesapeake to calculate balancing charges was approved
16 by the Commission in Docket No. 13-383. As subsequently explained, however,
17 circumstances have changed since the Commission approved the current method of
18 calculating balancing charges and, therefore, the current method should be modified
19 and refined.

20 **Q. WHAT IS YOUR PRIMARY CONCERN WITH THE CURRENT**
21 **METHOD USED BY THE COMPANY TO DESIGN BALANCING**
22 **CHARGES?**

23 A. As discussed previously, Chesapeake reserves capacity on ESNG to meet the
24 balancing requirements of its firm transportation customers. This ESNG capacity is
25 used to deliver gas from the upstream pipelines that Chesapeake contracts with for

1 storage service. Chesapeake is generally required to contract for this ESNG capacity
2 on an annual basis, incurring costs for reserving this capacity during each month of
3 the year. However, in determining the costs associated with providing balancing
4 service under the current method, Chesapeake does not include the full annual cost
5 associated with the ESNG capacity utilized to provide balancing service. Chesapeake
6 used the following number of months to determine ESNG capacity costs for the
7 following upstream storage assets:

- 8 • Columbia FSS – 6 months
- 9 • Transco ESS – 8 months
- 10 • Transco LSS – 5 months
- 11 • Transco WSS – 5 months
- 12 • Transco PS – 3 months

13 Chesapeake claims it is appropriate to reduce the number of months for which ESNG
14 capacity costs are included in its balancing charge calculation because certain
15 upstream storage assets are not used during the entire year to provide balancing
16 service. (Response to PSC-DPA-62). Regardless of whether these upstream storage
17 assets are used the entire year, Chesapeake is required to pay for the ESNG capacity
18 used to provide balancing service for the entire year. Therefore, 12 months of ESNG
19 capacity costs should be included in the Company's balancing charge calculations for
20 each upstream storage asset.

21 **Q. DO YOU HAVE OTHER CONCERNS WITH THE CURRENT**
22 **BALANCING CHARGE RATE CALCULATIONS?**

23 A. Yes. As previously discussed, the capacity of the Company's on-system propane
24 facilities is included in the Company's balancing charge calculations; however, the
25 costs associated with the propane actually used to provide balancing service are not.

1 This is inconsistent. Propane costs should be reflected in the Company's balancing
2 charge calculations.

3 In addition, Chesapeake has recently been acquiring LNG services to meet
4 customer demands during peak periods. These LNG peaking services provide
5 balancing service and, therefore, should also be included in the balancing charge
6 calculation.

7 **Q. WHAT MODIFICATIONS TO THE CALCULATION OF**
8 **CHESAPEAKE'S BALANCING CHARGES DO YOU RECOMMEND?**

9 A. I recommend that the annual costs of the ESNG capacity utilized by Chesapeake to
10 provide balancing service be included in the calculation of balancing charges. I also
11 recommend that LNG peaking service and propane costs be reflected in the balancing
12 charge calculations.

13 **Q. ARE THERE ANY OTHER CHANGES YOU BELIEVE SHOULD BE**
14 **MADE TO THE CURRENT BALANCING CHARGE**
15 **CALCULATIONS?**

16 A. Yes. As previously explained, the weighted average cost of Chesapeake's storage
17 assets is blended with the Company weighted average cost of upstream firm
18 transportation capacity to develop balancing charges. While this blending was
19 approved in Docket No. 13-383, I don't believe it continues to be necessary.
20 Chesapeake primarily uses its storage assets, rather than its upstream firm
21 transportation capacity assets, to provide balancing service.

22 In addition, under the current balancing charge calculations, ESNG capacity
23 costs are determined based on the assumption that 60 percent of deliveries to firm
24 transportation customers are made in delivery Zone D2, and 40 percent are made in
25 delivery Zone D3. As subsequently explained, ESNG's rate design structure has

1 recently changed since the current method of calculating balancing charges was
2 approved. The number of delivery zones has been reduced from three to two (D1 and
3 D2). The balancing charge calculation should be revised to reflect ESNG's new
4 delivery zones and the expected deliveries to firm transportation customers in each
5 delivery zone.

6 **Q. EARLIER, YOU INDICATED THAT CIRCUMSTANCES HAD**
7 **CHANGED SINCE THE CURRENT METHOD OF CALCULATING**
8 **BALANCING CHARGES WAS APPROVED. PLEASE ELABORATE**
9 **ON THOSE CHANGED CIRCUMSTANCES.**

10 A. A number of circumstances have changed since the current method of calculating
11 balancing charges was approved. First, as subsequently explained, a settlement has
12 recently been filed in an ESNG FERC base rate proceeding, which, if approved, will
13 increase the cost of ESNG capacity. The settlement is uncontested and, therefore,
14 likely to be approved. Second, as just explained, the settlement also modified
15 ESNG's existing rate design structure. Third, the amount of balancing service that
16 Chesapeake provides to firm transportation customers has increased significantly
17 since the current calculation procedures were approved. In this proceeding,
18 Chesapeake projects that firm transportation customers will require 16,374 Dth of
19 balancing service. When the current procedures were approved, Chesapeake
20 projected the balancing requirements of firm transportation customers to be 7,756
21 Dth. Finally, Chesapeake has recently been acquiring LNG peaking services, which
22 are used to support the provision of balancing service. The costs associated with the
23 LNG peaking services are not included in the current balancing charge calculation.

1 **Q. WHEN DO YOU RECOMMEND THAT THESE MODIFICATIONS**
2 **TO CHESAPEAKE'S BALANCING CHARGE CALCULATIONS BE**
3 **IMPLEMENTED?**

4 A. In January 2017, ESNG filed an application with the FERC to increase its base rates
5 (Docket No. RP17-363). These rates went into effect in August 2017, subject to
6 refund, and reflected ESNG's two receipt zone (R1 and R2), and three delivery zone
7 (D1, D2, D3), rate design structure. At the time of ESNG's FERC filing, Chesapeake
8 reserved pipeline capacity in ESNG receipt Zone R2 and delivery Zones D2 and D3.
9 The balancing charge rates proposed by Chesapeake in this proceeding were designed
10 consistent with these receipt and delivery point zone reservations. The rates filed by
11 ESNG in Docket No. RP17-363 would have increased Chesapeake's gas supply rates
12 by approximately 55 percent. In its GSR Application, Chesapeake reflected an
13 increase in ESNG's rates of 28 percent to reflect the likelihood that the final rates
14 approved by FERC in Docket No. RP17-363 would be less than those requested by
15 ESNG in its filing.

16 A settlement was filed in Docket No. RP17-363 in December 2017. That
17 settlement modified ESNG's existing rate design structure by reducing the number of
18 delivery zones from two to three. As a result of a motion filed by ESNG, the
19 settlement rates went into effect on January 1, 2018, prior to approval of that
20 settlement by the FERC. As of the date of this testimony, the FERC has yet to
21 approve the settlement. Under the settlement rates, Chesapeake will experience a rate
22 increase of approximately 30 percent.

23 Adopting any balancing charge rate design recommendation in this
24 proceeding to develop revised balancing charges effective November 1, 2017 would
25 be difficult at best given the changes in ESNG's rates and rate design, and

1 Chesapeake's GSR Application reflecting an estimated FERC-approved increase of
2 28 percent. Moreover, it is uncertain as to how differences between the revenue
3 collected by Chesapeake for balancing services to date would be reconciled with the
4 revenues that would have been collected under the balancing charges resulting from
5 the adoption of my recommendations. These changes in balancing charges and
6 reconciliation of those charges would likely lead to significant customer confusion.
7 In addition, the revised balancing charges would only be in effect for several months
8 before they are revised in Chesapeake's next GSR Application. Therefore, I
9 recommend that the changes to Chesapeake's balancing charges that I have
10 recommended in this proceeding be implemented prospectively in the Company's
11 next GSR Application.

12 **Q. HOW DO YOU RECOMMEND THAT YOUR PROPOSED**
13 **MODIFICATIONS BE REFLECTED IN CHESAPEAKE'S**
14 **BALANCING CHARGE CALCULATIONS?**

15 A. With respect to reflecting a full 12 months of the costs associated with ESNG
16 capacity in the balancing charge calculation, those changes can be accomplished by
17 adjusting the Company's projected costs calculations to reflect a full 12 months rather
18 than the fewer number of months currently included in the calculation. With respect
19 to propane and LNG peaking service costs, these costs can be highly variable from
20 year to year. Therefore, I recommend that the actual costs associated with these
21 services be reflected in Chesapeake's balancing charge calculation in the year after
22 the actual costs are known.

23

1 **V. OVER- OR UNDER-COLLECTION TARIFF LANGUAGE PROPOSAL**

2 **Q. PLEASE DESCRIBE THE COMPANY'S PROPOSED TARIFF**
3 **LANGUAGE REGARDING THE FILING OF NEW GAS SALES**
4 **SERVICE RATES IF THE OVER- OR UNDER-COLLECTION**
5 **BALANCE FALLS OUTSIDE A BAND OF 3 PERCENT.**

6 A. The Company's tariff currently provides that if the Company's gas cost over-
7 collection balance exceeds 4½ percent or under-collection balance exceeds 6 percent,
8 the Company must apply to the Commission to revise its GSR to be effective until the
9 next annual adjustment in rates. The Company is proposing the option to file to
10 revise its rates if the over- or under-collection balance exceeds 3 percent. The
11 Company claims that its proposal would provide flexibility to minimize its
12 over/under-collection balance.

13 **Q. DO THE PSC/DPA OPPOSE CHESAPEAKE'S PROPOSAL?**

14 A. No. However, PSC/DPA recommends that Chesapeake consult with the PSC and
15 DPA prior to making such a filing. The PSC and DPA reserve the right to challenge
16 any such filing.

17 **VI. DOCKET NO. 16-0908 SETTLEMENT PROVISIONS**

18 **Q. ARE THERE ASPECTS OF THE SETTLEMENT AGREEMENT**
19 **APPROVED IN DOCKET NO. 16-0908 THAT YOU ARE**
20 **RECOMMENDING BE CONTINUED IN THIS PROCEEDING?**

21 A. Yes. I believe several aspects of the Settlement in Docket No. 16-0908 should be
22 continued:

23 **Item 8.** The Company should continue to monitor the
24 level of its over/under collection balance to determine
25 whether a change in the methodology used to calculate
26 its GSR rate is necessary. The Company should hold
27 quarterly discussions with the Staff and DPA, at their

1 request, for the purpose of review the Company's
2 over/under collection balances, hedging program, and
3 other areas of interest to the Settling Parties, such as
4 what measure could be implemented in the company's
5 annual GSR filing to reduce the volatility of GSR rates
6 caused by the amortization of gas cost over-and-under
7 collections

8 **Item 9.** The Company should continue to utilize its
9 annual Long-Term Supply and Demand Strategic Plan
10 ("Supply Plan") as a mechanism by which to notify the
11 Settling Parties of the need for all new capacity
12 additions. When the Company needs to acquire
13 capacity that was not previously identified in its most
14 recent Supply Plan, the Company should provide the
15 information agreed to in the Settlement Agreements to
16 PSC Docket Nos. 08-296F and 09-398F regarding
17 Eastern Shore Natural Gas Company ("ESNG")
18 capacity acquisitions and to continue to provide this
19 information for potential upstream capacity additions as
20 well. The Company should provide this information for
21 both ESNG and upstream capacity on a confidential
22 basis only. The Company should continue to review its
23 design day forecasting methodology each year at the
24 time the Supply Plan is developed to ensure its validity.
25 The Company should also review and comment on any
26 alternative design day forecasting methodology
27 proposals submitted by either Staff or the DPA during
28 the course of any review of the Company's Supply
29 Plan.
30

31 **Item 14.** Chesapeake should continue to provide Staff
32 and DPA with periodic updates regarding any
33 intervention by the Company in Federal Energy
34 Regulatory Commission ("FERC") proceedings and
35 actions taken by the Company on behalf of the
36 Company's ratepayers, including, but not limited to, an
37 enumeration of each issue and the position that the
38 Company is actively pursuing. The Company should
39 provide such periodic updates to Staff and DPA subject
40 to the Company's ability to provide this information on
41 a confidential basis when appropriate.

42 **Item 15.** As agreed in prior dockets, the Company
43 should continue with the following practices: (a) the
44 Company will notify Staff and the DPA of any supplier

1 refunds that may impact the GSR charges; (b) the
2 Company should continue to include in future GSR
3 applications an update on steps taken to mitigate the
4 effects of changes in gas costs; (c) the Company should
5 provide information on the total sales volumes, costs,
6 and margins by month for Interruptible Gas
7 Transportation sales as part of its GSR applications; and
8 (f) the Company will calculate the impact on its
9 proposed GSR rates had a thirty-year average degree
10 days been used and provide such information as part of
11 the discovery process, when and if requested.

12

13 **VII. DESIGN DAY PROJECTIONS AND BALANCE OF CAPACITY**
14 **RESOURCES AND REQUIREMENTS**

15 **Q. WHAT ARE THE COMPANY'S PROJECTED DESIGN DAY**
16 **DEMANDS FOR THE CURRENT AND FOLLOWING WINTER**
17 **SEASONS?**

18 A. Table 1 from the Company's 2017 Long-Term Supply and Demand Strategic Plan, as
19 revised in the response to PSC-DPA-53 and attached to my testimony as Schedule
20 JDM-1, indicates that for the current 2017-18 winter season, the projected design day
21 demands of Chesapeake's customers are 90,363 Dth. For the 2018-19 winter season,
22 projected design day demands are 93,781 Dth.

23 **Q. BRIEFLY DESCRIBE HOW CHESAPEAKE DEVELOPED ITS**
24 **DESIGN DAY DEMAND PROJECTIONS.**

25 A. The Company's first step in developing its design day demand projections was to
26 perform a linear regression analysis of customer demands and HDDs for the winter of
27 2014-15. This analysis identified the extent to which customer demands were
28 affected by changes in HDDs. This regression analysis was then used to determine
29 customer demands at 60 HDD, which is the Company's design day. A standard error

1 term reflecting a 95 percent confidence interval was included to arrive at the
2 Company's final design day demand estimate for the winter of 2014-15. For the
3 winters of 2017-18 and 2018-19, the final design day demand estimate for the winter
4 of 2014-15 was adjusted to reflect customer growth that had occurred since the winter
5 of 2014-15.

6 **Q. HOW DO THE COMPANY'S DESIGN DAY DEMAND**
7 **PROJECTIONS COMPARE WITH THE CAPACITY RESOURCES**
8 **CHESAPEAKE HAS ACQUIRED TO MEET THOSE DEMANDS?**

9 A. As shown on Schedule JDM-1, the Company's design day capacity resources exceed
10 projected demands by 307 Dth for winter of 2017-18, or less than 1 percent. For the
11 winter of 2018-19, projected design day capacity resources exceed projected demands
12 by 4,662 Dth, or 5 percent. I would note that the Company's on-system peak shaving
13 capacity resources are lower for the winter of 2018-19 than 2017-18 due to projected
14 retirement of one of the Company's three on-system propane facilities. Without this
15 retirement, design day resources would exceed demands by 10,889 Dth, or 12
16 percent. I discuss the retirement of the Company's propane facility later in this
17 section of my testimony.

18 **Q. HAVE YOU EVALUATED THE REASONABLENESS OF THE**
19 **COMPANY'S DESIGN DAY DEMAND PROJECTIONS?**

20 A. Yes. On January 9, 2017, the peak day during the 2016-17 winter season, customer
21 demands totaled 63,853 Dth, and 47 HDDs were recorded. Based on the heat
22 sensitive usage of customers experienced on this day, if a 60 HDD design day had
23 been experienced, customer demands would have been 77,957 Dth (See the response
24 to PSC-DPA-67). This is 7,902 Dth, or 9 percent, less than projected design day
25 demands for the winter of 2016-17.

1 I also performed a regression analysis of customer demands and HDDs for
2 December 2017, which was the most recent data available to me. During this month,
3 907 HDDs were recorded. My analysis indicated design day demands of 83,177 Dth
4 for the winter of 2017-18, inclusive of a 95 percent confidence interval. This is 7,186
5 Dth, or 8 percent, less than the Company's projection.

6 **Q. HAVE YOU DETERMINED WHY THE COMPANY'S DESIGN DAY**
7 **DEMAND PROJECTIONS APPEAR TO EXCEED ACTUAL AND**
8 **RECENT EXPERIENCE?**

9 A. No. However, I believe it could be due to the Company's failing to account for
10 customer conservation efforts and energy efficiency gains that have occurred since
11 the winter of 2014-15. It could also be attributable to the Company overestimating
12 the demands of new customer additions.

13 **Q. EARLIER IN YOUR TESTIMONY YOU DISCUSSED THE**
14 **RETIREMENT OF ONE OF THE COMPANY'S ON-SYSTEM**
15 **PROPANE FACILITIES. DO THE COMPANY'S GSR APPLICATION**
16 **OR ITS 2017 LONG-TERM GAS SUPPLY AND DEMAND**
17 **STRATEGIC PLAN DISCUSS THE REASONS FOR RETIRING THIS**
18 **FACILITY?**

19 A. Not that I am aware. The impact of this retirement on Chesapeake's design day
20 capacity resources can be seen in the decline of On-System Peak Shaving resources
21 identified on Schedule JDM-1 from 12,141 Dth for the winter of 2017-18 to 5,914
22 Dth for the winter of 2018-19 and beyond.

23 **Q. HAS THE COMPANY JUSTIFIED THE RETIREMENT OF ONE OF**
24 **ITS PROPANE FACILITIES?**

25 A. No, it has not.

1 **Q. WHAT EFFECT WILL THE RETIREMENT OF THIS FACILITY**
2 **HAVE ON CHESAPEAKE'S GAS SUPPLY COSTS?**

3 A. Retirement of this facility would result in a significant increase in Chesapeake's gas
4 supply costs.

5 **Q. WHAT DO YOU RECOMMEND WITH RESPECT TO THE**
6 **POTENTIAL RETIREMENT OF ONE OF CHESAPEAKE'S**
7 **PROPANE FACILITIES?**

8 A. I recommend that the facility not be retired unless the Company can demonstrate that
9 the retirement of the facility is in the best interest of ratepayers, and the Company
10 receives Commission approval to do so.

11 **Q. WHAT DO YOU RECOMMEND WITH RESPECT TO**
12 **CHESAPEAKE'S DESIGN DAY FORECASTING AND CAPACITY**
13 **ACQUISITION PLANS?**

14 A. As shown on Schedule JDM-1, beginning with the winter of 2019-20, Chesapeake
15 plans on acquiring an additional 4,000 Dth/day of ESNG capacity per year. Those
16 acquisitions can only be justified if the Company's current design day demand
17 projections are reasonable, and if retirement of one of the Company's propane
18 facilities is justified. The Company's current design day demand projections have not
19 been shown to be reasonable, and retirement of one of its propane facilities has not
20 been justified. Therefore, I recommend that Chesapeake not acquire any additional
21 ESNG capacity until it is authorized to do so by the Commission. To obtain this
22 authorization, the Company should re-evaluate its design day demand forecasting
23 procedures, modify those procedures as appropriate, and demonstrate that its design
24 day demand forecasts are reasonable. In addition, the Company would need to
25 demonstrate that retirement of one of its propane facilities was justified.

1 Q. **DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

A. Yes, it does.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF DELAWARE**

**IN THE MATTER OF THE)
APPLICATION OF CHESAPEAKE)
UTILITIES CORPORATION FOR)
APPROVAL OF A CHANGE IN ITS GAS) PSC DOCKET NO. 17-1021
SALES SERVICE RATES (“GSR”) TO BE)
EFFECTIVE NOVEMBER 1, 2017 (FILED)
SEPTEMBER 1, 2017))**

**SCHEDULE ACCOMPANYING THE
DIRECT TESTIMONY OF**

JEROME D. MIERZWA

ON BEHALF OF THE

**STAFF OF THE DELAWARE PUBLIC SERVICE COMMISSION
AND DIVISION OF THE PUBLIC ADVOCATE**

February 28, 2018

Table 1
Chesapeake Utilities Corporation
DELAWARE DIVISION
Design Day
Design Summary - Capacity & Deliverability
(Dt's/Day)

	<u>2017-18</u>	<u>2018-19</u>	<u>2019-20</u>	<u>2020-21</u>	<u>2021-22</u>
Design Day Requirements (Mcf)	87,307	90,610	94,853	99,362	103,076
Design Day Requirements (Dt)	90,363	93,781	98,173	102,840	106,684
<u>DELIVERABILITY - ESNG CAPACITY</u>					
ESNG - Transportation	73,448	73,448	87,448	91,448	95,448
ESNG - Storage Transportation	5,081	5,081	5,081	5,081	5,081
Subtotal Direct Pipeline Capacity	78,529	78,529	92,529	96,529	100,529
RESERVE / (DEFICIENCY) Direct Pipeline Capacity	(11,834)	(15,252)	(5,644)	(6,311)	(6,155)
On-System Peak Shaving	12,141	5,914	5,914	5,914	5,914
Subtotal Reserve / (Deficiency)	307	(9,338)	270	(397)	(241)
Capacity Additions - Projected (cumulative)	0	14,000	4,000	4,000	4,000
Reserve / (Deficiency)	307	4,662	4,270	3,603	3,759

Design Day Requirements	90,363	93,781	98,173	102,840	106,684
Transportation Customer Supply (DCQ)	(17,123)	(17,123)	(17,123)	(17,123)	(17,123)
Sales Customer's Design Day Requirements	73,240	76,658	81,050	85,717	89,561
<u>DELIVERABILITY - CAPACITY UPSTREAM OF ESNG</u>					
Transco	24,658	24,658	24,658	24,658	24,658
Columbia	19,184	19,184	19,184	19,184	19,184
Texas Eastern	34,100	34,100	34,100	34,100	34,100
Subtotal Upstream Deliverability	77,942	77,942	77,942	77,942	77,942
Reserve / (Deficiency) Upstream Deliverability	4,702	1,284	(3,108)	(7,775)	(11,619)
Bundled Supply or Capacity Additions	0	0	3,108	7,775	11,619